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6 IN THE UNITED STATES DISTRICT COURT
7 FOR THE DISTRICT OF ARIZONA
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9 Traci Talbot,) No. MC-11-00038-PHX-NVW
10 Petitioner,) **ORDER**
11 vs.)
12)
13 United States of America; Internal)
14 Revenue Service; and Alex Medley, IRS)
15 Special Agent,)
16 Respondents.)
17

18 Before the Court is Petitioner Traci Talbot's Petition to Quash IRS Third Party
19 Summons (Doc. 1) and Respondent United States' Motion to Dismiss or Summarily Deny
20 Petition to Quash (Doc. 3).

21 **I. Background**

22 This action arises from an investigation into Petitioner Traci Talbot's tax liabilities
23 for the 2007, 2008, and 2009 tax years. Internal Revenue Service Special Agent Alex
24 Medley was assigned to conduct an examination of Petitioner's federal income tax liabilities
25 between 2007 and 2009 because Petitioner did not file income tax returns for these years.
26 Pursuant to the investigation, Special Agent Medley mailed a letter to Petitioner on February
27 16, 2010, inquiring about her non-filed income tax returns. With this communication,
28 Special Agent Medley included Publication 1 ("Your Rights as a Taxpayer"), which informs

1 tax payers that the IRS may contact third parties in relation to the investigation, and Notice
2 609 (Privacy Act Notice). Special Agent Medley did not receive any response from
3 Petitioner to this communication.

4 On March 8, 2011, Special Agent Medley served an IRS administrative summons on
5 Wells Fargo Bank, directing Wells Fargo to give testimony and produce data, records and
6 other information concerning any accounts in which Petitioner had an interest. On that same
7 day, Special Agent Medley sent Petitioner a notice of the issuance of the summons of Wells
8 Fargo, a copy of the summons, and a notice explaining Petitioner's right to bring a
9 proceeding to quash the summons. Petitioner filed her Petition to Quash IRS Third Party
10 Summons on March 23, 2011 (Doc. 1) and sent copies of her petition, via certified mail, to
11 Special Agent Medley, the United States Attorney General, the United States Attorney for
12 Arizona, and Wells Fargo (Doc. 1). The Certificate of Service attached to Petitioner's
13 petition indicates that Petitioner did not believe a judicial summons was also required. On
14 May 11, 2011, the United States filed a Motion to Dismiss or Summarily Deny Petition to
15 Quash (Doc. 3).

16 **II. Analysis**

17 In her Petition, Petitioner argues that the summons of Wells Fargo should be quashed
18 because (1) the IRS did not provide Petitioner with advance notice that contact with Wells
19 Fargo would be made or with a record of persons contacted by the IRS regarding the
20 investigation into Petitioner's tax liabilities; (2) the summons violates 26 U.S.C. §
21 7602(d)(2)(A) because there is a pending Department of Justice referral for criminal
22 prosecution; (3) the IRS abused the summons process and failed to satisfy the standard of
23 good faith set out in *United States v. Powell*, 379 U.S. 48 (1964); and (4) the summons
24 violates federal and state privacy laws. The United States asserts that Petitioner's petition
25 should be dismissed under Fed. R. Civ. P. 12(b)(5) because the petition was not properly
26 served. Alternatively, it argues the petition should be summarily denied because the United
27 States has made a prima facie case under *Powell* that the summons was issued in good faith.
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1 **A. Dismissal for Improper Service**

2 Petitioner attached to her petition a copy of IRS Form 2039, which informs parties of
3 their right to bring a petition to quash a third party summons and instructions on how to file
4 such a petition (Doc. 1). The form includes the admonition that the “petition must be served
5 upon the appropriate parties, including the United States, as required by Federal Rule of Civil
6 Procedure 4.” (Doc. 1.) Under Fed. R. Civ. P. 4(i)(1), a party bringing an action against the
7 United States must “deliver a copy of the summons and of the complaint” to the United
8 States Attorney for the district where the action is brought and the United States Attorney
9 General. While Petitioner did mail a copy of her petition to the relevant parties, she did not
10 obtain or mail a copy of the summons. Accordingly, the United States was not properly
11 served. However, because this defect could permissibly be cured, Fed. R. Civ. P. 4(m), the
12 Court will not dismiss the petition on these grounds.

13 **B. Authority to Issue Summons**

14 The IRS is broadly empowered to issue summons “[f]or the purpose of ascertaining
15 the correctness of any return, making a return where none has been made, determining the
16 liability of any person for any internal revenue tax . . . or collecting any such liability.” 26
17 U.S.C. § 7602(a). When the subject party of an investigation objects to the issuance of a third
18 party summons under 26 U.S.C. § 7602(a), she may file a petition to quash the summons. 26
19 U.S.C. § 7609. Petitioner argues the Wells Fargo summons should be quashed because (1)
20 the United States has not shown that it acted in good faith under *Powell*; and (2) the
21 summons issued in violation of 26 U.S.C. § 7602(d)(2)(A).

22 **1. Powell Standard**

23 When a party challenges the validity of a summons issued by the IRS, the United
24 States is required to establish a prima facie case that it acted in good faith by showing the
25 summons: (1) was issued for a legitimate purpose; (2) seeks information relevant to that
26 legitimate purpose; (3) seeks information that is not already in the IRS’s possession; and (4)
27 all of the administrative steps required by the Internal Revenue Code were followed. *Powell*,
28 379 U.S. at 57-58. “The government’s burden [to show the *Powell* factors are met] is a slight

1 one, and may be satisfied by a declaration from the investigating agent” *United States*
2 *v. Dynavac, Inc.*, 6 F.3d 1407, 1414 (9th Cir. 1993). Once the United States meets this
3 “slight” burden, the taxpayer has the “heavy” burden of showing “an abuse of process . . .
4 or the lack of institutional good faith.” *Id.*

5 Here, the United States has supplied the sworn declaration of Special Agent Medley
6 showing the *Powell* factors have been satisfied (Doc. 3-2). Special Agent Medley attests that
7 he issued the third-party summons in furtherance of his investigation into Petitioner’s tax
8 liability between 2007 and 2009 (Doc. 3-2, ¶ 6) and that the information sought from Wells
9 Fargo is relevant because it may shed light upon Petitioner’s income, which assists in the
10 determination of Petitioner’s correct income tax liabilities (Doc. 3-2, ¶¶ 8, 12). Special
11 Agent Medley additionally swears that the information sought by the Wells Fargo summons
12 is not already in the possession of the IRS (Doc. 3-2, ¶ 7). Finally, Special Agent Medley’s
13 declaration shows that he satisfied all of the administrative procedures required by the
14 Internal Revenue Code, including sending Petitioner the notices required by 26 U.S.C. §
15 7609(a) (Doc. 3-2, ¶¶ 4, 6, 9, 13).

16 Because the United States has made the required prima facie showing under *Powell*,
17 the burden shifts to Petitioner to show an abuse of process or lack of institutional good faith.
18 *Dynavac*, 6 F.3d at 1414. However, Petitioner’s response does not contain sufficient facts
19 to meet her “heavy burden” of showing the IRS acted in bad faith or issued the summons as
20 an abuse of process. Petitioner’s sole factual allegation in support of her bad faith claim is
21 that the IRS issued an identical summons of Wells Fargo targeting information about
22 Petitioner on November 29, 2010, subsequently withdrew that summons, and now have
23 reissued the summons seeking the same information (Doc. 5). Although Petitioner argues
24 that issuing this course of action is an abuse of process because it forces her to again defend
25 against the summons, she has not provided any evidence to make out a claim that the
26 summons was issued to harass her. Accordingly, Petitioner’s petition to quash will not be
27 granted on these grounds.
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